REPORT OF THE AUDIT OF THE WHITLEY COUNTY CLERK

For The Year Ended December 31, 2010



CRIT LUALLEN AUDITOR OF PUBLIC ACCOUNTS www.auditor.ky.gov

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EXECUTIVE SUMMARY

AUDIT EXAMINATION OF THE WHITLEY COUNTY CLERK

For The Year Ended December 31, 2010

The Auditor of Public Accounts has completed the Whitley County Clerk's audit for the year ended December 31, 2010. Based upon the audit work performed, the financial statement presents fairly in all material respects, the revenues, expenditures, and excess fees in conformity with the regulatory basis of accounting.

Financial Condition:

Excess fees decreased by \$80,326 from the prior year, resulting in excess fees of \$48,042 as of December 31, 2010. Revenues decreased by \$595,029 from the prior year and expenditures decreased by \$514,703.

Deposits:

The County Clerk's deposits were insured and collateralized by bank securities or bonds.

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CRIT LUALLEN Auditor of Public Accounts

The Honorable Pat White, Jr., Whitley County Judge/Executive The Honorable Kay Schwartz, Whitley County Clerk Members of the Whitley County Fiscal Court

Independent Auditor's Report

We have audited the accompanying statement of revenues, expenditures, and excess fees - regulatory basis of the County Clerk of Whitley County, Kentucky, for the year ended December 31, 2010. This financial statement is the responsibility of the County Clerk. Our responsibility is to express an opinion on this financial statement based on our audit.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America, the standards applicable to financial audits contained in <u>Government Auditing Standards</u> issued by the Comptroller General of the United States, and the <u>Audit Guide for County Fee Officials</u> issued by the Auditor of Public Accounts, Commonwealth of Kentucky. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statement is free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statement. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audit provides a reasonable basis for our opinion.

As described in Note 1, the County Clerk's office prepares the financial statement on a regulatory basis of accounting that demonstrates compliance with the laws of Kentucky, which is a comprehensive basis of accounting other than accounting principles generally accepted in the United States of America.

In our opinion, the financial statement referred to above presents fairly, in all material respects, the revenues, expenditures, and excess fees of the County Clerk for the year ended December 31, 2010, in conformity with the regulatory basis of accounting described in Note 1.

In accordance with <u>Government Auditing Standards</u>, we have also issued our report dated August 3, 2011 on our consideration of the Whitley County Clerk's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements, and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with <u>Government Auditing Standards</u> and should be considered in assessing the results of our audit.

209 ST. CLAIR STREET FRANKFORT, KY 40601-1817 The Honorable Pat White, Jr., Whitley County Judge/Executive The Honorable Kay Schwartz, Whitley County Clerk Members of the Whitley County Fiscal Court

This report is intended solely for the information and use of the County Clerk and Fiscal Court of Whitley County, Kentucky, and the Commonwealth of Kentucky and is not intended to be and should not be used by anyone other than these specified parties.

Respectfully submitted,

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Crit Luallen Auditor of Public Accounts

August 3, 2011

WHITLEY COUNTY KAY SCHWARTZ, COUNTY CLERK <u>STATEMENT OF REVENUES, EXPENDITURES, AND EXCESS FEES - REGULATORY BASIS</u>

For The Year Ended December 31, 2010

Revenues		
State Grants - Library and Archives		\$ 24,565
State Fees For Services		11,451
Fiscal Court		65,049
Licenses and Taxes:		
Motor Vehicle-		
Licenses and Transfers	\$ 1,101,597	
Usage Tax	1,650,809	
Tangible Personal Property Tax	2,223,987	
Other-		
Fish and Game Licenses	4,394	
Marriage Licenses	15,230	
Deed Transfer Tax	37,027	
Delinquent Tax	 838,852	5,871,895
Fees Collected for Services:		
Recordings-		
Deeds, Easements, and Contracts	18,360	
Real Estate Mortgages	14,943	
Chattel Mortgages and Financing Statements	101,288	
Powers of Attorney	3,087	
Affordable Housing Trust	31,116	
All Other Recordings	19,263	
Charges for Other Services-		
Candidate Filing Fees	1,390	
Copywork	93,097	
Miscellaneous	 1,546	284,090
Other:		
Franchise Bank Deposits		96,257
Interest Earned		 2,084
Total Revenues		\$ 6,355,390

WHITLEY COUNTY KAY SCHWARTZ, COUNTY CLERK STATEMENT OF REVENUES, EXPENDITURES, AND EXCESS FEES - REGULATORY BASIS For The Year Ended December 31, 2010 (Continued)

Expenditures

Payments to State:		
Motor Vehicle-		
Licenses and Transfers	\$ 758,889	
Usage Tax	1,601,245	
Tangible Personal Property Tax	900,579	
Licenses, Taxes, and Fees-		
Fish and Game Licenses	4,180	
Marriage Licenses	5,792	
Delinquent Tax	126,070	
Legal Process Tax	26,522	
Affordable Housing Trust	 31,116	\$ 3,454,393
Payments to Fiscal Court:		
Tangible Personal Property Tax	158,852	
Delinquent Tax	81,662	
Deed Transfer Tax	35,176	
Franchise Bank Deposit Taxes	96,257	
Miscellaneous	 5,270	377,217
Payments to Other Districts:		
Tangible Personal Property Tax	1,077,099	
Delinquent Tax	 390,675	1,467,774
Payments to Sheriff		54,411
Payments to County Attorney		110,239
Operating Expenditures and Capital Outlay: Personnel Services-		
Deputies Salaries	379,194	
Employee Benefits-	575,154	
Employee Benefits- Employer's Share Social Security	34,417	
Employer's Share Retirement	75,758	
Employer's Paid Health Insurance	82,731	
Contracted Services-	62,751	
Advertising	332	
Auverusing	332	

The accompanying notes are an integral part of this financial statement.

WHITLEY COUNTY KAY SCHWARTZ, COUNTY CLERK STATEMENT OF REVENUES, EXPENDITURES, AND EXCESS FEES - REGULATORY BASIS For The Year Ended December 31, 2010 (Continued)

Expenditures (Continued)

Operating Expenditures and Capital Outlay:				
Supplies and Materials-				
Office Supplies	\$ 19,849			
Election Expense	53,696			
Other Charges-				
Conventions and Travel	5,757			
Dues	1,261			
Postage	12,355			
Insurance Bond	6,486			
Training Expense	2,746			
Branch Office Rent	12,000			
Miscellaneous	62			
Capital Outlay-				
Library and Archives Equipment	24,565			
Office Equipment Rental and Maintenance	34,956			
Office Equipment	 2,949	\$ 749,114		
Total Expenditures			\$	6,213,148
Total Experiatates			Ψ	0,210,110
Net Revenues				142,242
Less: Statutory Maximum				86,976
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Excess Fees				55,266
Less: Expense Allowance		3,600		
Training Incentive Benefit		3,624		7,224
Excess Fees Due County for 2010				48,042
Payment to Fiscal Court - January 11, 2011				45,000
Balance Due Fiscal Court at Completion of Audit				

WHITLEY COUNTY NOTES TO FINANCIAL STATEMENT

December 31, 2010

Note 1. Summary of Significant Accounting Policies

A. Fund Accounting

A fee official uses a fund to report on the results of operations. A fund is a separate accounting entity with a self-balancing set of accounts. Fund accounting is designed to demonstrate legal compliance and to aid financial management by segregating transactions related to certain government functions or activities.

A fee official uses a fund for fees to account for activities for which the government desires periodic determination of the excess of revenues over expenditures to facilitate management control, accountability, and compliance with laws.

B. Basis of Accounting

KRS 64.820 directs the fiscal court to collect any amount, including excess fees, due from the County Clerk as determined by the audit. KRS 64.152 requires the County Clerk to settle excess fees with the fiscal court by March 15 each year.

The financial statement has been prepared on a regulatory basis of accounting, which demonstrates compliance with the laws of Kentucky and is a comprehensive basis of accounting other than accounting principles generally accepted in the United States of America. Under this regulatory basis of accounting, revenues and expenditures are generally recognized when cash is received or disbursed with the exception of accrual of the following items (not all-inclusive), at December 31 that may be included in the excess fees calculation:

- Interest receivable
- Collection on accounts due from others for 2010 services
- Reimbursements for 2010 activities
- Payments due other governmental entities for December tax and fee collections and payroll
- Payments due vendors for goods or services provided in 2010

The measurement focus of a fee official is upon excess fees. Remittance of excess fees is due to the County Treasurer in the subsequent year.

C. Cash and Investments

At the direction of the fiscal court, KRS 66.480 authorizes the County Clerk's office to invest in the following, including but not limited to, obligations of the United States and of its agencies and instrumentalities, obligations and contracts for future delivery or purchase of obligations backed by the full faith and credit of the United States, obligations of any corporation of the United States government, bonds or certificates of indebtedness of this state, and certificates of deposit issued by or other interest-bearing accounts of any bank or savings and loan institution which are insured by the Federal Deposit Insurance Corporation (FDIC) or which are collateralized, to the extent uninsured, by any obligation permitted by KRS 41.240(4).

Note 2. Employee Retirement System

The county official and employees have elected to participate in the County Employees Retirement System (CERS), pursuant to KRS 78.530 administered by the Board of Trustees of the Kentucky Retirement Systems. This is a cost sharing, multiple employer defined benefit pension plan, which covers all eligible full-time employees and provides for retirement, disability and death benefits to plan members. Benefit contributions and provisions are established by statute.

Nonhazardous covered employees are required to contribute 5 percent of their salary to the plan. Nonhazardous covered employees who begin participation on or after September 1, 2008 are required to contribute 6 percent of their salary to the plan. The county's contribution rate for nonhazardous employees was 16.16 percent for the first six months and 16.93 percent for the last six months.

Benefits fully vest on reaching five years of service for nonhazardous employees. Aspects of benefits for nonhazardous employees include retirement after 27 years of service or age 65. Nonhazardous employees who begin participation on or after September 1, 2008 must meet the rule of 87 (members age plus years of service credit must equal 87, and the member must be a minimum of 57 years of age) or the member is age 65, with a minimum of 60 months service credit.

Historical trend information showing the CERS' progress in accumulating sufficient assets to pay benefits when due is presented in the Kentucky Retirement Systems' annual financial report. This report may be obtained by writing the Kentucky Retirement Systems, 1260 Louisville Road, Frankfort, KY 40601-6124, or by telephone at (502) 564-4646.

Note 3. Deposits

The Whitley County Clerk maintained deposits of public funds with depository institutions insured by the Federal Deposit Insurance Corporation (FDIC) as required by KRS 66.480(1)(d). According to KRS 41.240(4), the depository institution should pledge or provide sufficient collateral which, together with FDIC insurance, equals or exceeds the amount of public funds on deposit at all times. In order to be valid against the FDIC in the event of failure or insolvency of the depository institution, this pledge or provision of collateral should be evidenced by an agreement between the County Clerk and the depository institution, signed by both parties, that is (a) in writing, (b) approved by the board of directors of the depository institution or its loan committee, which approval must be reflected in the minutes of the board or committee, and (c) an official record of the depository institution.

Custodial Credit Risk - Deposits

Custodial credit risk is the risk that in the event of a depository institution failure, the County Clerk's deposits may not be returned. The Whitley County Clerk does not have a deposit policy for custodial credit risk but rather follows the requirements of KRS 41.240(4). As of December 31, 2010, all deposits were covered by FDIC insurance or a properly executed collateral security agreement.

WHITLEY COUNTY NOTES TO FINANCIAL STATEMENT December 31, 2010 (Continued)

Note 4. Grant

The Whitley County Clerk received a local records microfilming grant from the Kentucky Department for Libraries and Archives in the amount of \$24,565. Expenditures for Library and Archives equipment totaled \$24,565. Interest earned during the year totaling \$26 was transferred to the fee account. This resulted in a grand total of \$24,591 in funds being expended during the year. The unexpended grant balance as of December 31, 2010 totaled \$0.

Note 5. Leases

The Whitley County Clerk's office was committed to the following lease agreements as of December 31, 2010:

Item Purchased	Monthly Payment	Terms of Agreement	Ending Date	Balance As Of 12/31/2010
Fulchased	Fayment	Agreement	Date	12/31/2010
Postage Machine	\$ 118	60 Months	June 27, 2012	\$ 2,124
Copier	132	60 Months	April 3, 2012	2,261
Copier	111	60 Months	October 3, 2013	3,875
Copier	166	60 Months	November 24, 2013	6,159
Copier	115	60 Months	November 24, 2013	4,269
Copier	115	60 Months	November 24, 2013	4,269
Fax Machine Maintenance	18	36 Months	December 31, 2010	45

It is important to note that although several of the above lease agreements were not scheduled to end in 2010, the County Clerk was allowed to restructure the above leases early in calendar year 2011 without penalties or interest being charged by the leasing companies.

REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF THE FINANCIAL <u>STATEMENT PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS</u>



CRIT LUALLEN Auditor of Public Accounts

The Honorable Pat White, Jr., Whitley County Judge/Executive The Honorable, Kay Schwartz, Whitley County Clerk Members of the Whitley County Fiscal Court

> Report On Internal Control Over Financial Reporting And On Compliance And Other Matters Based On An Audit Of The Financial Statement Performed In Accordance With Government Auditing Standards

We have audited the statement of revenues, expenditures, and excess fees - regulatory basis of the Whitley County Clerk for the year ended December 31, 2010, and have issued our report thereon dated August 3, 2011. The County Clerk's financial statement is prepared in accordance with a basis of accounting other than generally accepted accounting principles. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in <u>Government Auditing Standards</u> issued by the Comptroller General of the United States.

Internal Control Over Financial Reporting

In planning and performing our audit, we considered the Whitley County Clerk's internal control over financial reporting as a basis for designing our auditing procedures for the purpose of expressing our opinion on the financial statement, but not for the purpose of expressing an opinion on the effectiveness of the County Clerk's internal control over financial reporting. Accordingly, we do not express an opinion on the effectiveness of the County Clerk's internal control over financial reporting.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct misstatements on a timely basis. A *material weakness* is a deficiency, or combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis.

Our consideration of internal control over financial reporting was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control over financial reporting that might be deficiencies, significant deficiencies or material weaknesses. We did not identify any deficiencies in internal control over financial reporting that we consider to be material weaknesses, as defined above.

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Report On Internal Control Over Financial Reporting And On Compliance And Other Matters Based On An Audit Of The Financial Statement Performed In Accordance With Government Auditing Standards (Continued)

Compliance And Other Matters

As part of obtaining reasonable assurance about whether the Whitley County Clerk's financial statement for the year ended December 31, 2010, is free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under <u>Government Auditing Standards</u>.

This report is intended solely for the information and use of management, the Whitley County Fiscal Court, and the Department for Local Government and is not intended to be and should not be used by anyone other than these specified parties.

Respectfully submitted,

Crit Luallen Auditor of Public Accounts

August 3, 2011